

## JOINT ELECTRICITY REGULATORY COMMISSION

(For the state of Goa and Union territories)

## MINUTUES OF THE PRE-BID MEETING HELD ON 24.12.2021

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The Pre-Bid Meeting was held on 24.12.2021 at the Head Quarters of JERC. The following officials attended the meeting:

Members Present from JERC

- 1. Shri Rajesh Dangi, Director (Engg.)
- 2. Shri. Sunil Dutt Sharma, Director (F&L)
- 3. Ms. Shikha Garg, Senior Consultant (Fin.)
- 4. Mr. Aman Kumar, Research Associate (Fin.)
- 5. Shri Nitin Kumar, Assistant

Members Present from bidder/consulting firm

1. Shri Kunal Singhal, PWC

Sh. Kunal Singhal who attended the meeting shared his queries. M/s Mercados and M/s Deloitte has forwarded their comments/ queries to the Commission through E-mail and were also discussed in detail.

The replies to the comments are attached at Annexure 'A'. Last date of submission of bid has been extended upto 5<sup>th</sup> of January, 2021.

s/d Rakesh Kumar Secretary

## Annexure'A'

## Comments of Stakeholder on Pre-Bid meeting held on 24.12.2021

S.L. No.	Consultant Name	TOR Clause	contents of TOR	Query	Remarks
1	Mercados	Clause 16	The Institutional Consultant must have completed <b>minimum 20 assignments</b> in preparation of Order on Business Plan and ARR and Tariff determination during the last 5 years. The aggregate value of such assignments shall not be less than Rs. 5 Crores. This criterion shall be met jointly by the consortium members. However, at least 50% of this criterion (in amount and also in numbers) shall be met by the Lead Member.	"The Institutional Consultant must have completed <b>minimum 20 no. of orders</b> in preparation of Order on Business Plan and ARR and Tariff determination during the last 5 years. This criterion shall be met jointly by the consortium members. However, at least 50% of this criterion (in amount and also in numbers) shall be met by the Lead Member."	<ul> <li>The work "assignment" should be read as the word "Tariff Order/ Tariff Petition".</li> <li>Further "The aggregate value of such assignments shall not be less than Rs. 5 Crores" should be read as "The aggregate value of such assignments shall not be less than Rs. 3 Crores".</li> </ul>
2		New Clause		"The average annual turnover of the consultant from the power sector consultancy business shall not be less than Rs. 5 Crs."	Not Accepted
3		First Page	Last date of submission 03rd January, 2022	Extend the last date of submission by at least one week.	Last date of submission 03rd January, 2022 shall be read ad "Last date of submission 05 <sup>th</sup> January, 2022
4	PWC	First Page	Last date of Submission 03rd January 2022	Extend the submission deadline by 2 days i.e. 5th January 2022.	Last date of submission 03rd January, 2022 shall be read ad "Last date of submission 05 <sup>th</sup> January, 2022
		Section 3	Technical Evaluation provides the following:	The tender document does not specify the basis of evaluation for consultant's specific experience. In our experience, based on tenders floated by other SERC's and owing to the peculiar nature of the assignment, it is proposed as follows:	

S.L.	Consultant	TOR	contents of TOR	Query	Remarks
No.	Name	Clause			
			(i) Consultants' specific experience 40 relevant to the assignment	Evaluation be done on relative basis that is consultant that has done the maximum	
5			(ii) The adequacy of proposed 20 methodology and work plan	no of similar assignments be given the maximum marks for each category	Not Accepted
			(iii) Qualifications and competence of the key-staff for the assignment and their committed time in man-weeks	Further, all the utilities under the jurisdiction of JERC are having diverse portfolio with different consumer mix,	With respect to the Consultants specific experience to the Assignment should be read
			(iv) Extent of transfer of knowledge to the staff of the Commission	geography etc. In order to successfully execute the assignment, it is necessary	with the Tariff Orders/ Tariff Petitions executed.
				for a bidder to have adequate experience in tariff filing and determination, both on behalf of Utilities and the Commission. Experience of working from the utilities side in similar assignments provides an advantage in understanding the specific issues and other technical matters that come up during the proceedings which can be addressed through the Tariff Order.	Accordingly, the total weightage shall be considered in 40 marks criterion.
				Therefore, it is proposed that during evaluation equal weightage should be given to the assignments done on behalf	
				of the utilities as given to the assignments done with the Commissions.	
6		Section 3	Criterion for Technical Evaluation:  (i) Specific experience of the	Consultants' specific 45 experience relevant to the assignment	
			consultants relevant to the assignment will be examined with emphasis on	(a) Assistance to SERC's in 20 similar assignments	Not Accepted
			handling ARR (Tariff determination) related exercises of Regulatory	(b) Assistance to utilities in 20 similar assignments	
			Commissions and utilities.	(c) Experience of consultant 2.5 abroad/ with Forum of Regulators/ Think Tanks	
				etc. on assignment	

S.L. Consultant No. Name	TOR Clause	contents of TOR	Query Remarks
NO. Name	Clause		related to the Power
			Sector
			(d) Experience of 2.5 undertaking similar assignments with JERC/ on behalf of utilities
			under JERC
			(ii) The adequacy of 20 proposed methodology and work plan
			(iii) Qualifications and 30 competence of the keystaff for the assignment and their committed time in man-week
			(iv) Extent of transfer of 5 knowledge to the staff of the Commission
			<ul> <li>In addition to above due weightage should be given to assignments done internationally/ with Forum of Regulators/ Think Tanks etc.</li> <li>Most importantly, experience of the consultant in executing similar assignments on behalf of JERC/ utilities under JERC should be given due preference owing to having an understanding of the issues and peculiarities associated with the utilities beforehand.</li> <li>To summarise we propose the following expansion of criteria for technical evaluation which should be done on relative basis</li> </ul>

S.L.	Consultant	TOR	contents of TOR	Query	Remarks
No.	Name	Clause		-	
7		Section 1 Clause Viii	The bidder shall submit Financial bid(s) for the assignment, i.e., Preparation of Business Plan and Tariff Orders for pending True- Up of all previous year(s), Annual Performance Review of FY 2021-22, Annual Revenue Requirement (ARR) for the control period FY 2022-23 to FY 2024-25 and determination of the retail tariff for FY 2022-23 and all other activities as given in Scope of Assignment. The Financial Bid shall be territory wise wherein the list of territories under the jurisdiction of the Commission is provided in Form 6 of this RFP."	We understand that financial quotation has to be given separately for each tariff order. However, efficiencies and synergies may be possible doing higher number of assignments, bidder can give different financial proposal for higher number of orders. It is s to please clarify whether it would be fine to give financial proposal as follows:  • Individual quotation for each Order  • Discount factor for higher number of orders	The quotation should be made for Package wise as mentioned in RFP.  Further the quoted amount should be firm.  In case of any discount/ offer, the Consultant should consider the same in the quotation amount. It is to be noted that only firm quotations (without any condition) shall be considered.
8		Section 3 Clause ii	(ii) In the final evaluation, 70% weightage shall be given for technical scores while 30% weightage shall be given for financial scores. The two scores shall be added up to arrive at the total score of each qualified bidder for each package.	The extensive experience of working across various utilities/ Regulators / Consumer forums / Industrial associations etc. should be given preference in order to execute such an assignment having such high degree of complexity  Therefore, it is proposed that the same may be changed to 80% weightage to Technical and 20% to Financial.	Not Accepted
9		Section 1 clause 16	"16. The Institutional Consultant must have completed minimum 20 assignments in preparation of Order on Business Plan and ARR and Tariff determination during the last 5 years.  The aggregate value of such assignments shall not be less than Rs. 5 Crores. This criterion shall be met jointly by the consortium members. However, at least 50% of this criterion (in amount	Almost all the regulator across the country follows the practice of hiring the consultants for the whole control period as a standard practice. The assignment includes preparation of MYT order, Business Plan order, True-up and ARR orders for the control period of 3/4/5 years. Keeping this in mind, it is requested to modify the clause as under:	"The aggregate value of such assignments shall not be less than Rs. 5 Crores" should be read as "The aggregate value of such assignments shall not be less than Rs. 3 Crores".

S.L. No.	Consultant Name	TOR Clause	contents of TOR	Query	Remarks
NO.	Name	Olause	and also in numbers) shall be met by the Lead Member."	"16. The Institutional Consultant must have completed minimum 20 orders on Business Plan and ARR and Tariff determination during the last 5 years. The aggregate value of such assignments shall not be less than Rs. 4 Crores. This criterion shall be met jointly by the consortium members. However, at least 50% of this criterion (in amount and also in numbers) shall be met by the Lead Member."	
10		Annexure I	-	It is requested that a clause may please be inserted in the draft contract provided, which restricts the liability of the Consultant to the total contract	This clause shall be entered with the Limitation of Liability provision as suggested below.  1) The total cumulative liability of consultant arising from or relating to the Agreement shall not exceed the contact amount paid to the Consultant.
11		New Clause	Minimum Average Annual Turnover of the Bidder as stipulated in RfP is INR 5 crore	It is proposed that in order to successfully execute the assignment, it is very important for a consultant to be financially capable to handle the assignment owing to the working capital requirements etc. Therefore, it is proposed that a minimum financial capability of consultant should be evaluated owing to the large scale and value of the assignment.  We propose that a minimum average annual turnover of INR 50 Cr in the last 3 financial years should suffice as a prequalification criteria for the consultant/ Bidder.	Not Accepted

S.L.	Consultant	TOR	contents of TOR	Query	Remarks
No.	Name	Clause			
12		New Clause	No payment milestones are mentioned as part of RfP	It is requested to notify the payment milestones for the assignment. The Commission may suggest the following payment milestones:	This clause shall be entered in Section 1 Clause 19 for payment terms as suggested below.  The payment milestones are
				"a) After completion of Public Hearing, 20 % of the contract amount shall be paid	provided below:  "a) After completion of Public
				b) After submission of the complete first draft Tariff Order, 20% of the contract	Hearing, 10 % of the contract amount shall be paid
				amount shall be paid.	b) After submission of the complete first draft Tariff Order,
				<ul><li>c) After submission of the final analysis &amp; subsequent issue of the Tariff Order,</li><li>50% of the contract amount shall be</li></ul>	30% of the contract amount shall be paid.
				paid.	c) After submission of the final analysis & subsequent issue of
				d) After 90 days from the issue of Tariff Order, 10% of the contract amount shall be paid."	the Tariff Order, 50% of the contract amount shall be paid.
					d) After 90 days from the issue of Tariff Order, 10% of the contract amount shall be paid."
13		Section 1 clause 2 (ix)	The Scope of Work specifies the following:  "In case a Review Petition filed before	It is proposed that the scope may be limited to only Review Petition before the Commission and that too in case of an apparent error is identified, as it	
			the Commission//Appeal before the Appellate Tribunal for Electricity (ATE) and an Appeal under Section 125 of the	stipulated in the Conduct of Business Regulations.	Not Accepted.
			Electricity Act, 2003 before the Hon'ble Supreme Court of India is filed, the	With regards to appeals in APTEL/ Supreme Court of India it is proposed that	
			consultant will analyze the said Review Petition/Appeal/etc. attend the hearing and prepare the draft order for the	owing to the uncertainty surrounding the decisions/ judgments in these forums it is not possible to quantify the associated	
			consideration / approval of the Commission.	costs. Including the same with the financial quote to be provided for each	

S.L.	Consultant	TOR	contents of TOR	Query	Remarks
No.	Name	Clause			
				order would unnecessarily inflate the	
				financial quote which would be not be	
				beneficial for the Commission as well as to the Consultant.	
				to the consultant.	
				Therefore, in this case we propose that	
				the Commission may seek the per	
				manday rates of each bidder separately	
				and in case such situation occurs, the	
				effort and financial estimate for these	
				assignments be negotiated with the	
				Commission on the basis of Per Man Day	
				rates.	
				Further, the Commission may indicate an	
				expected number of days, which shall be	
				utilized by the Commission for the	
				purpose of evaluation of each proposal.	
14		New Clause		It is requested to clarify whether the	This clause shall be entered <b>in</b>
				bidder organizations are required to	Section 2 Clause 15 for physical
				submit the hard copies of Power of	submission of hard copies of
				Attorney, EMD and Bid fee to the	Power of Attorney, EMD and Bid
				Commission in offline mode as well or the	fee to the Commission in offline
				online submission on GeM portal for the	mode as well or the online
				same would suffice? If the hard copies are required to be submitted to the	submission on GeM portal as below:
				Commission, a deadline for physical	Bidders shall submit hard copies of
				submission may be suggested by the	Power of Attorney, EMD (in form
				Commission, preferably 1-2 days after the	of DD) and Bid fee (in form of DD)
				proposed deadline for the online	to the Commission in offline mode
				submission.	also by 7 <sup>th</sup> January 2022.
15	Delloitte	Clause 16	The Institutional Consultant must have	The Institutional Consultant must have	The work "assignment" should be
			completed minimum 20 assignments in	completed minimum 20 assignments in	read as the word "Tariff Order/
			preparation of Order on Business Plan	preparation of Order / Petition on	Tariff Petition".
			and ARR and Tariff determination	Business Plan and ARR and Tariff	
			during the last 5 years. The aggregate	determination during the last 5 years. The	

S.L. No.	Consultant Name	TOR Clause	contents of TOR	Query	Remarks
16	Addendum	Section 1 Clause 10	value of such assignments shall not be less than Rs. 5 Crores. This criterion shall be met jointly by the consortium members. However, at least 50% of this criterion (in amount and also in numbers) shall be met by the Lead Member.  A firm organogram of Professionals for carrying out the assignment shall be made available along with the bid. The organogram shall also be accompanied by brief C.V. of each professional.	not be less than Rs. 3 Crores. This criterion shall be met jointly by the consortium members. However, at least	"The aggregate value of such assignments shall not be less than Rs. 5 Crores" should be read as "The aggregate value of such assignments shall not be less than Rs. 3 Crores".  "The organogram shall also be accompanied by brief C.V. of each professional." Shall be read as "The organogram shall also be accompanied by brief C.V. of 4 best professional." Who should stationed at JERC headquarter for performing the works assigned in this contract.